

DEEP DIVE: Child Care Assistance

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PRITZKER Children's Initiative



Today's Agenda

Welcome and Introductions

- **Background on CCDBG**
- Family Friendly/Continuity Policies and Practices

Copayment Policies and Practices

Establishing and Implementing a Framework for Child Care and Child Care Assistance

BREAK

Alternative Rate Setting







What is CCDBG?

- Child Care and Development Block Grant
- All 50 states receive funds.
- Serves children birth through 14 years old.
- Under 85% State Median Income (federal eligibility)
- Parents must be engaged in work or educational activity.
- States must provide maintenance of effort and matching dollars.

FY 2018-2019 Budget Increase



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Congressional Report Language

PAYMENTS TO STATES FOR THE CHILD CARE AND DEVELOPMENT BLOCK GRANT

The agreement includes a \$2,370,000,000 increase for the Child Care and Development Block Grant (CCDBG) Act. It is expected that this increase will support the full implementation of the CCDBG Act as reauthorized in 2014, including activities to improve the quality and safety of child care programs, increasing provider reimbursement rates, and ensuring health and safety standards are met. The

Department should work with States to ensure they are fully in compliance with, and meeting the goals of, the CCDBG Act. Further, the Department should work with States to ensure they are aware of the availability of funds under current law to make minor improvements to facilities to bring them into compliance with health and safety requirements and improve professional development for the child care workforce. Finally, the Department should work with States to ensure they are meeting the needs of families with non-traditional work hours. The funding will also increase access to affordable, high-quality child care to more low-income, working families.

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Some Key Reauthorization Provisions

- Basic health and safety
- Continuity of care and family friendly policies
- Positive payment practices
- Increased quality expenditures
- Increased capacity of high quality care for infants and toddlers



Implementing the Child Care and Development Block Grant Reauthorization: A Guide for States Hannah Matthews, Karen Schulman, Julie Vogenan, Christine Johnson Staub, and Helen Black

Family Friendly/Continuity Provisions

- -Expands consumer education and outreach requirements.
- –Establishes a minimum **12-month eligibility** period for all families (as long as income remains below the federal eligibility limit).
- Requires redetermination processes that do not unduly disrupt parents' employment.
- -Requires an **graduated phase-out of assistance** for families no longer eligible at redetermination.
- –Encourages states to take steps to meet the needs of underserved populations.

Family Friendly/Continuity Practices

- Tiered eligibility
- Ongoing eligibility under 85% of SMI
- Minimal reporting requirements
- Continuity through loss of employment activity



Early Care and Education Facts in North Carolina

Children

Total Number 0-4 in State 611,006
Total Number 5-14 in State 1,706,866
Number in Regulated Child Care 246,326
Number Receiving Subsidized Care 71,614
Number Enrolled in NC Pre-K 29,509

Regulated Arrangements

- Child Care Centers
- Family Child Care Homes

4,486 1,616

North Carolina DCDEE Authorized Budget SFY 18-19 by Program: \$786.7 M



Federal and State Funding for Subsidy – Direct Services

- Child Care Subsidy is DCDEE's largest program/service
- Federal and State funds are pooled
- SFY 17-18 Total Expenditures = \$379.6 M

-Federally funded: \$300.7M (79%)

- -State funded: \$78.9M (21%)
- Funds are allocated based upon a legislatively-mandated formula
- Each county receives an allocation for direct services and for administration

North Carolina - Children Paid for Child Care Subsidy and on the Waiting List

80,000



Children on WL Children Served

October 2018 *Please note that the Wait List data representation prior to June 2018 may be not be reflective of changes and additional reporting tables added to ensure that the Division captures wait list updates/changes that occur daily.

NC Eligibility for Enrollment

Income Eligibility –

- Children 0 to 5 200% FPL
- School-age Children 133%

Other Eligibility Criteria –

- To Support Education/Training
- Child Welfare/Child Protective Services
- Developmental Needs

Reasons Families Received Subsidized Child Care in NC SFY 17-18



Easing the Process for Families

- Minimal reporting required
 - If income increases to above 85%,
 - Any changes in contact information,
 - When they have a temporary change in employment or education,
 - If a change in providers is needed/wanted, or
 - If they need/want to end services.
- Response to changes <u>cannot</u> include an increase in the parent fee or a decrease in the level of care during the 12month eligibility period.
- Redetermination can be done in person or by mail.

Additional Supports for Families

- Set aside for families experiencing homelessness or children with special needs
- Extended timeframe for families experiencing homelessness to submit paperwork for eligibility determination
- Supplemental payments for children with special needs (i.e. specialized equipment, one-on-one aides)

90 Day Continued Assistance

- Child Welfare or Child Protective Services no longer a factor
- Change in foster care setting, with need no longer indicated
- Conclusion of education/training
- Seasonal break (of school or work)
- Change in job status
- Medical/maternity leave
- Other scenarios may arise and be eligible
- Can be continued past 90 days based on individual situation/need

Graduated Phase Out

• 12 Months

-Above 200% FPL/133% FPL at redetermination but at or below 85% of SMI

Copayment Provisions

- Regulations establish affordability benchmark at 7% of household income.
- Cost sharing must not be a barrier to families' receiving child care assistance.
- Families must be given the option to report changes that are to their benefit e.g. if a family experiences a loss of earnings that warrants a reduction in copayment in accordance with the sliding fee scale.
- Policies that evaluate income over time to account for fluctuations and prevent copayment increases.
- States can only increase copayments at redeterminations or during graduated phase-out periods for families with incomes above the initial income eligibility level.

Copayment Practices

- Waiving copayments for very low-income families or other priority populations.
- Household caps on copayments.
- Copayment schedules designed to avoid the cliff effect.
- Lower copayments for quality care.



North Carolina Co-Pay

- Co-pay set at 10% for all families except in certain situations
- No co-payment assessed in the following situations
 - Child care in conjunction with a CPS plan to enable the child to remain in his/her own home,
 - Services are needed to support child welfare services,
 - Children in foster care and in need child care services,
 - Children with no income who reside in the home of an adult other than their parents, stepparents, or their nonparent relative caretaker.

North Carolina Co-Pay Cont.

 One parental fee for families receiving subsidized child care, regardless of the number of children in care and regardless of the hours of care needed. Establishing & Implementing a Framework for Child Care and Child Care Assistance

North Carolina Example

- Where does the authority and funding live?
 - In NC, DCDEE is the home of
 - Licensing (our QRIS)
 - Subsidy
 - CCDF for services and quality
 - State Pre-K
- What is the mechanism for making policy decisions? Siloed or collaborative?

Mixed Delivery System

- In NC licensing and subsidy and pre-k are all tied together
 - To receive subsidy -
 - Must be licensed regardless of auspice
 - Must be 3, 4 or 5 stars
 - To be a state Pre-k program -
 - Must be licensed regardless of auspice
 - Must be 4 or 5 stars
- Included are non-profit, for-profit, Head Start, and public school programs

Workforce Support

- Higher Education pathway
- TEACH
- Salary supplements
- Professional development
- TA (IT, HB, CCHC)
- Coaching and Mentoring

Family Info/Support

- Consumer education
- Subsidy
- QRIS
- Addressing disparities
- Outreach to families

Defining Quality Across Continuum

- EL Standards
- One agency oversight of B-5 mixed delivery system

B-5 Mixed Delivery System

- Regulated child care
- Pre-K
- Head Start/Early Head Start/Migrant
- Head Start/Tribal Head Start
- Public School Pre-school (Part B, Title I)
- Developmental day
- Early Intervention (Part C)

Financing

Guidance

• ECAC

B-3 Council

Public/private funding

Functional Governance/

Continuous Quality Improvement

- QRIS
- TA (IT, HB, CCHC)
- Workforce supports

Cross Systems Work

- Key public and private partners
- Formal and informal cross systems collaborative work

Data Systems

North Carolina Payment Rates

- Rates differentiated by:
 - County
 - By Age
 - By Program Type (Center or Home)
 - By Star Level
- Set at the 100th percentile of the 2015 study for 80 counties (those noted as most economically distressed)
- Set at the 75th percentile of the 2015 study for the remaining 20 counties
- Pay by enrollment, not attendance (NC pays for 10 days of absence)
- Plan of care based on true need for hours, not tied strictly to work/school hours

Results in North Carolina

- Legislation requires 3 or more stars for subsidy
- ~80% of centers have a 3-, 4- or 5-star license
- ~70% of centers have a 4- or 5-star license
- ~ 75% of centers accept subsidy